FILE O+M

DD/S 69-1997

30 APR 1969

MEMORANEUM FOR: Chief, Regulations Control Branch/SSS

SUBJECT

25X1

25X1

: Evulgation of Official Data - DD/S 68-0855

25X1	2. had previously discussed this package with Mr. Coffey. It was felt that a revision to the series - e.g. a wrap-
25X1	up statement with attachment C of subject paper included as Figure X in the series - might serve the intended purpose and be more easily

accomplished than the writing of an all inclusive new regulation. You

Support Operations Staff/DDS

Distribution:

O & 1 - Adse (w/Orig & 1 of DD/S 68-0855)

may have other thoughts as to how best go about it.

1 - DD/S Subj (w/cy of DD/S 68-0855)

1 - DD/S Chrono

1 - SOS/DDS Chrono

DD/S 68-0855 - Memo dtd 9 Feb 68 to ADD/S frm C/SSS, same subj

SECTION

60017-9 ()1)/S68-0855

19 FEB 1968

MEMORANDUM FOR: Assistant Deputy Director for Support

SUBJECT : Evulgation of Official Data

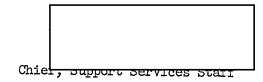
- 1. This memorandum contains a <u>recommendation</u> for your approval; the recommendation is contained in paragraph 7.
- 2. On 14 December 1967 the Regulations Committee met (list of attendants, Attachment A) to discuss the fragmentation within the regulations of information on the dispensing of CIA material outside the Agency.
- 3. After a wide-ranging discussion of the subject, charged the Regulations Control Branch with preparing a paper which would propose an Agency policy on the turning over of CIA material to recipients outside the Agency and which would summarize the present regulatory authorities for the procedures now in use. Attachment B is designed to satisfy those requirements. It has been put in the form that anticipates what a single regulation on dispensing CIA material might look like.
- 4. Attachment C is another summary of the same information but using the recipient instead of the dispensing component as the anchor point. It may well be that this approach would be a better way of discriminating among dissemination, release, and exchange.
- 5. The mechanics of a single all-encompassing regulation depend on the adoption of at least two umbrella terms as standard. These are "official data" and "evulgation" (Websters Unabridged: to publish; divulge). This frees the more familiar terms for continued use in their traditional ways and avoids hair-splitting hang-ups on dissemination and exchange; intelligence and intelligence information; release, disclosure, reveal, and liaison; and protected information, sources and methods, CIA-produced intelligence; etc. Desirably, all evulgating could be limited to dissemination, release, and exchange.
- 6. NSCID No. 1 authorizes the Director of Central Intelligence to disseminate national and interdepartmental intelligence to international bodies. The regulations are silent on this responsibility. A single regulation on evulgation seems a logical place to treat it.

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Subject: Evulgation of Official Data

- 7. It is recommended that you send Attachments B and C to the attendants at the previous meeting and invite them to another meeting of the Regulations Committee to discuss the following:
 - a. The feasibility and desirability of writing a new regulation similar to Attachment B; and
 - b. If agreed to, what component should have the responsibility for writing such a regulation.

A suggested covering memorandum is contained in Attachment D.



Attachments A, B, C, D

DISTRIBUTION:

0+1 - Addressee w/att

1 - SSS (Subject) w/att 1 - SSS (Chrono) w/att 1 - DDS (Subject) (RCB) w/att

V - DDS (Chrono) west

1 - RCB w/h w/att

SSS/RCB/RBB: 11c (12 January 1968)

S-E-C-R-E-T

		ATTACHMENT B	
EV	/ULGATION	DIVALI	25X
1.	POLICY. The evulgation of official data to non-CIA entities,	foreign	
	nd domestic, shall be the responsibility of officials designated	_	
	rector.	•	i
2.	DEFINITIONS		I
a.	OFFICIAL DATA. All information in any form and classification	n in the	
	possession of CIA.		
b.	EVUIGATION. Any divulgement of official data to any person or	r organization	!
	outside CIA.	_	
3.	RESPONSIBILITIES FOR EVULGATION		
a.	THE DIRECTOR OF CENTRAL INTELLIGENCE is responsible for "relea	ase" of	
	"intelligence" and "protected information" to the Executive Br		
	000000000000000000000000000000000000000	here but	25X
	that the act of evulgating be confined to "release" and the pr		
	"intelligence" and "information on sources and methods." This		
	away with term "protected information" and its definition in		25X
	which, incidentally, essentially duplicates the definition of	"official data"	
	contained inis currently under revision as		
	a new definition for official data corresponding with the one		
	above.		
Ⴆ.	DEPUTY DIRECTOR FOR INTELLIGENCE is responsible for:		
	(1) "Dissemination" to U.S. Government agencies of "finished i	intelligence,"	
	"finished substantive intelligence," "certain CTA-produced		
	"CIA-produced intelligence," and "intelligence information		
	in (dated 7 April 1952		
		,	

GROUP 1 Excluded from automatic downgrading and declassification

1

25X1

25X1

S-E-C-R-E-T

25X1		EVULGATION	
		rescinded and a revision of be put here,	25X
		and that the act of evulgating be called "dissemination" and the	
		product be called "national intelligence" and "interdepartmental	
		intelligence" as defined and used in NSCID No. 1.	
25X1	(2)	"Revealing" to of "classified defense	
25X1		information," per Suggest revision of DDP working	25X
		on) be put here, and that the act be called "exchange" and the	
		product be called "official data," as defined above.	
	c. DEPU	JTY DIRECTOR FOR PLANS is responsible for:	
	(1)	"Exchange," "release," and "liaison" with foreign governments, except	
25X1		"classified defense information," "formal	
25X1		intelligence," and "intelligence and intelligence information," in balance of accordance with Suggest/revision of (DDP working on)	25X
		be put here and that the act of evulgating be called "exchange" and the	
		product be called "official data," as defined above.	
	(2)	"Dissemination" of "DDP-produced intelligence" to U.S. Government	
		agencies, although not specified in Agency regulations. Suggest a new	
		paragraph be put here setting out the circumstances that DDP will	
	,	"disseminate" "interdepartmental intelligence" to U.S. Government agencies.	
	(3)	"Transmitting" "intelligence" to the FBI, Suggest that part	25X
25X1		ofpertaining to DDP relationship with FBI be put here, and act	
		of evulgating be called "exchange" and product be called "interdepartmental	
		intelligence," as defined in NSCID No. 1.	

S-E-C-R-E-T

	ΕV	JI GATION	25X
	đ.	DEPUTY DIRECTOR FOR SCIENCE AND TECHNOLOGY shall "develop and administer	·
		procedures for effecting dissemination" of "CIA-produced intelligence and	
		intelligence information falling within the purview of the Atomic Energy	
		Act of 1946" to U.S. Government agencies, in accordance with	25X
25X1		Suggest rescission of and new paragraph put here to specify DDS&T	
		responsibilities for "dissemination" of certain types of intelligence to	
		U.S. Government agencies.	
	e.	DEPUTY DIRECTOR FOR SUPPORT is responsible for "liaison relationship" for	
		exchanging "security data on personnel and installations" to FBI	25X
25X1		Suggest that part of pertaining to Office of Security relationship	
		with FBI be put here, and the act be called "exchange" and the product be	
		called "security data."	
	f.	DEPUTY DIRECTORS are authorized to "disseminate" "critical information or	
		intelligence data produced by his office" to U.S. Government agencies under	
25X1		circumstances prescribed by Suggest pe rescinded and this	25X
		general authority for any deputy director to disseminate under certain	
	•	circumstances be perpetuated here.	
	g.	LEGISLATIVE COUNSEL shall "release" "intelligence material" to the U.S.	
25X1		Congress, in accordance with Suggest revision of be	25X
		put out here with act of evulgating described as "release" and product	
		described as "official data."	
	h.	OFFICE OF PLANNING, PROGRAMMING, AND BUDGETING is responsible for "liaison"	
		with the Bureau of the Budget and with Congressional Appropriations	
		Committee Staffs on "budgetary matters," ated 10 May 1966). Suggest	25X
		these activities be put here described as "release" of information on	
		"budgetary matters."	

GROUP 1 Excluded from automatic downgrading and declassification

S-E-C-R-E-T

25X1		EVULGATION
	i.	DEPUTY TO THE DIRECTOR OF CENTRAL INTELLIGENCE FOR NATIONAL INTELLIGENCE
		PROGRAMS EVALUATION shall "release" and "transmit" "information" and
		"material" to the President's Foreign Intelligence Advisory Board, (see
25X1	[Suggest be revised and put here describing the act
	•	of evulgating as "disseminate" and the product, "official data."
	ĵ•	CIA CONTRACT NEGOTIATORS are authorized to "reveal" "classified defense
		information" to contractors, in accordance with Suggest this
		paragraph be revised to deal with the full scope of Agency-wide "release"
		of "official data" to contractors.
	k.	INDIVIDUAL EMPLOYEES, when authorized by the Director, may:
		(1) "Disclose" "protected information" to Congress. Suggest this part of
25X1		be put here after being revised to more clearly set out the
		circumstances that an individual may "release" "official data" to
		Congress.
		(2) "Release" Agency information to representatives of public information
25X1		media be added here, describing the act
		as "release" and the product, "official data."
	4.	RESTRICTIONS ON EVULGATION
	a.	State "third Agency rule" here.
	ъ.	State rule on clearing internally with component originator before

4

evulgating official data.

ATTACHMENT C

		EVULGATION OF CIA OFFICIAL DATA	A		-
TO	ВУ	TYPE OFFICIAL DATA, AS USED IN REGULATIONS	REGULATORY AUTHORITY	ACTION IN REGULATIONS DESCRIBED AS	•, .
1. The Executive Branch	The Director	"Intelligence," "protected information"		"Dissemination"	25X ²
2. U.S. Congress	Legislative Counsel	"Intelligence Material"		"Release"	•
	Individuals (when authorized by Director)	"Protected information"		"Disclosure"	
	O/PPB	Budgetary matters		"Maintaining liaison"	
3. U.S. Government Agencies	DDI	"Finished substantive intelligence," "Certain CIA-produced publications," "CIA-produced intelligence," and "intelligence information"		"Production and publication," "dissemination"	Ŧ
	DDP	Unspecified	No authority in the regulations but apparently is accepted practice	Not described, but usually "disseminate" to U.S. Gov't agencies	
	DDS&T	"CTA-produced intelligence and intelligence informa- tion falling within the purview of the Atomic Energy Act of 1946"	(dated 7 April 1952) No more recent authority in the regulations	"Develop and administer procedures for effecting dissemination"	25X1
	Any Deputy Director	"Critical information or intelligence data pro- duced by his office"		"Dissemination"	25X1
	Various Offices and Components	Functional specialties	Various, some specified, some inferred	"Liaison"	

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Page 2

EVULGATION OF CIA OFFICIAL DATA (Continued)

	то	ВҮ	TYPE OFFICIAL DATA, AS USED IN REGULATIONS	REGULATORY AUTHORITY	ACTION IN REGULATIONS DESCRIBED AS	** /
	4. FBI, special	DDB	"Intelligence"		"Transmit"	25X
		DDS	Security data on personnel and installations		"Liaison relationship"	
	5. Bureau of the Bud	iget O/PPB	"Budgetary matters"		"Liaison"	,
	6. President's Forei Intelligence Advi Board		"Information," "material"		"Release," "Transmit"	
	7. U.S. Contractors	Agency contract negotiators	"Classified defense information"		"Reveal"	
25X1 _.	8. Foreign Governmen	nts, DDP	"Classified defense information," "formal intelligence," "intelligence and intelligence information"		"Release," "Exchange," "Liaison"	
25X1	9•	DDI	"Classified defense information"		"Reveal"	
	10. International Boo	dies DCI, per NSCID No. 1	"National intelligence," "interdepartmental intelligence," per NSCID No. 1		"Dissemination" by NSCID No. 1	
	11. Public Information Media	on Individuals (when authorized by the Director)	Agency information		"Release"	

ATTACHMENT D

DRAFT

- 1. As you no doubt recall on 14 December 1967 the Regulations Committee met to discuss the fragmentation within the regulations of information on the dispensing of CIA material outside the Agency. At the conclusion of the meeting Mr. Warfield charged the Regulations Control Branch with preparing a paper which would propose an Agency policy on the turning over of CIA material to recipients outside the Agency and which would summarize the present regulatory authorities for the procedures now in use. Attachment A is designed to satisfy those requirements. It has been put in the form that anticipates what a single regulation on dispensing CIA material might look like.
- 2. Attachment B is another summary of the same information but using the recipient instead of the dispensing component as the anchor point. It may well be that this approach would be a better way of discriminating among dissemination, release, and exchange.
- 3. The feasibility of writing a single all-encompassing regulation depends on the adoption of at least two umbrella terms as standard. These are "official data" and "evulgation" (Websters unabridged: to publish; divulge). Hopefully, this would free the traditional terms such as dissemination, release, exchange,

intelligence, intelligence information, CTA-produced intelligence, finished intelligence, etc. and avoid hairsplitting hang-ups over their traditional uses.

- 4. I wish you would attend a meeting of the Regulations Committee at

 hours on ______ 1968 to discuss Attachments A and B and to decide:
 - a. The feasibility and desirability of writing a new regulation similar to Attachment A; and
 - b. If agreed to do so, what component should have the responsibility for writing such a regulation.

JOHN W. COFFEY Assistant Deputy Director for Support

Attachments

S-E-C-R-E-T

		~ - 0 1. 1. 1	
		ATTACHMENT A	
	EVU	ULGATION DRAFT	25
	1.	POLICY. The evulgation of official data to non-CIA entities, foreign	
	and	d domestic, shall be the responsibility of officials designated by the	
		rector.	
	2.	DEFINITIONS	
	a.	OFFICIAL DATA. All information in any form and classification in the	
		possession of CTA.	
•	ъ.	EVULGATION. Any divulgement of official data to any person or organization	
		outside CIA.	
	3.	RESPONSIBILITIES FOR EVULGATION	
ŧ	a.	THE DIRECTOR OF CENTRAL INTELLIGENCE is responsible for "release" of	
		"intelligence" and "protected information" to the Executive Branch, in	
		accordance with Suggest revision of be put here but	25
		that the act of evulgating be confined to "release" and the product to	
		"intelligence" and "information on sources and methods." This would do	
		away with term "protected information" and its definition in	25
		which, incidentally, essentially duplicates the definition of "official data"	
		contained in is currently under revision and contains	
		a new definition for official data corresponding with the one suggested	
		above.	
b	. :	DEPUTY DIRECTOR FOR INTELLIGENCE is responsible for:	1
		(1) "Dissemination" to U.S. Government agencies of "finished intelligence,"	
		"finished substantive intelligence," "certain CIA-produced publications,"	
		"CIA-produced intelligence," and "intelligence information," as stated	

25X1

25X1

25X1

GROUP 1
Excluded from automatic downgrading and declassification

dated 7 April 1952)be

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25X1

S-E-C-R-E-T

		EVULGATION	
	•	rescinded and a revision of be put here,	25
		and that the act of evulgating be called "dissemination" and the	
		product be called "national intelligence" and "interdepartmental	
		intelligence" as defined and used in NSCID No. 1.	
25X1	(2)	"Revealing" to of "classified defense	
25X1		information," per Suggest revision of (DDP working	25
		on) be put here, and that the act be called "exchange" and the	
		product be called "official data," as defined above.	
	c. DEPU	JTY DIRECTOR FOR PLANS is responsible for:	
	(1)	"Exchange," "release," and "liaison" with foreign governments, except	
25X1		of "classified defense information," "formal	
		intelligence," and "intelligence and intelligence information," in	
25X1		balance of accordance with Suggest/revision of DDP working on)	25
		be put here and that the act of evulgating be called "exchange" and the	
		product be called "official data," as defined above.	
	(2)	"Dissemination" of "DDP-produced intelligence" to U.S. Government	
		agencies, although not specified in Agency regulations. Suggest a new	
		paragraph be put here setting out the circumstances that DDP will	
		"disseminate" "interdepartmental intelligence" to U.S. Government agencies.	
	(3)	"Transmitting" "intelligence" to the FBI, Suggest that part	25
25X1		of pertaining to DDP relationship with FBI be put here, and act	
		of evulgating be called "exchange" and product be called "interdepartmental	
		intelligence," as defined in NSCID No. 1.	

S-E-C-R-E-T

	τV	OLGAT_LOIN	25
	d.	DEPUTY DIRECTOR FOR SCIENCE AND TECHNOLOGY shall "develop and administer	
		procedures for effecting dissemination" of "CTA-produced intelligence and	
		intelligence information falling within the purview of the Atomic Energy	
		Act of 1946" to U.S. Government agencies, in accordance with	25
25X1		Suggest rescission of and new paragraph put here to specify DDS&T	
		responsibilities for "dissemination" of certain types of intelligence to	
		U.S. Government agencies.	
	e.	DEPUTY DIRECTOR FOR SUPPORT is responsible for "liaison relationship" for	
		exchanging "security data on personnel and installations" to FBI	25
25X1		Suggest that part of pertaining to Office of Security relationship	
		with FBI be put here, and the act be called "exchange" and the product be	
		called "security data."	
	f.	DEPUTY DIRECTORS are authorized to "disseminate" "critical information or	
		intelligence data produced by his office" to U.S. Government agencies under	
25X1		circumstances prescribed by Suggest be rescinded and this	25
		general authority for any deputy director to disseminate under certain	20
		circumstances be perpetuated here.	
	g.	LEGISLATIVE COUNSEL shall "release" "intelligence material" to the U.S.	
25X1		Congress, in accordance with Suggest revision of e	25
		put out here with act of evulgating described as "release" and product	
		described as "official data."	
	h.	OFFICE OF PLANNING, PROGRAMMING, AND BUDGETING is responsible for "liaison"	
		with the Bureau of the Budget and with Congressional Appropriations	
		Committee Staffs on "budgetary matters," dated 10 May 1966). Suggest	25
		these activities be put here described as "release" of information on	
		"budgetary matters."	

GROUP 1 Excluded from automatic downgrading and declassification

25

S-E-C-R-E-T

25X1		EVULGATION
	i.	DEPUTY TO THE DIRECTOR OF CENTRAL INTELLIGENCE FOR NATIONAL INTELLIGENCE PROGRAMS EVALUATION shall "release" and "transmit" "information" and
		"material" to the President's Foreign Intelligence Advisory Board, (see
25X1		Suggest e revised and put here describing the act
		of evulgating as "disseminate" and the product, "official data."
	j.	CIA CONTRACT NEGOTIATORS are authorized to "reveal" "classified defense
		information" to contractors, in accordance with Suggest this
		paragraph be revised to deal with the full scope of Agency-wide "release"
		of "official data" to contractors.
	k.	INDIVIDUAL EMPLOYEES, when authorized by the Director, may:
		(1) "Disclose" "protected information" to Congress. Suggest this part of
2 5×1		be put here after being revised to more clearly set out the
		circumstances that an individual may "release" "official data" to
		Congress.
		(2) "Release" Agency information to representatives of public information
25X1		media be added here, describing the ac
		as "release" and the product, "official data."
	4.	RESTRICTIONS ON EVULGATION
	a.	State "third Agency rule" here.
	b .	State rule on clearing internally with component originator before

4

evulgating official data.

ATTACHMENT B

				¥	
		EVULGATION OF CIA OFFICIAL DAT	'A	•	
TO	BY	TYPE OFFICIAL DATA, AS USED IN REGULATIONS	REGULATÓRY AUTHORITY	ACTION IN REGULATIONS DESCRIBED AS	
1. The Executive Branch	The Director	"Intelligence," "protected information"		"Dissemination"	25X
2. U.S. Congress	Legislative Counsel	"Intelligence Material"		"Release"	
	Individuals (when authorized by Director)	"Protected information"		"Disclosure"	•
	О/РРВ	Budgetary matters		"Maintaining liaison"	
3. U.S. Government Agencies	DDI	"Finished substantive intelligence," "Certain CIA-produced publications,"		"Production and publication," "dissemination"	. i
		"CTA-produced intelligence," and "intelligence information"		CTSSEMINACTON	·
	DDP ·	Unspecified	No authority in the regula- tions but apparently is accepted practice	Not described, but usually "disseminate" to U.S. Gov't agencies	
	DDS&T	"CTA-produced intelligence and intelligence informa- tion falling within the purview of the Atomic Energy Act of 1946"	dated (APT11 1952) No more recent authority in the regulations	"Develop and administer procedures for effecting dissemination"	25X
<i>4</i>	Any Deputy Director	"Critical information or intelligence data produced by his office"		"Dissemination"	25X ²
	Various Offices and Components	Functional specialties	Various, some specified, some	"Liaison"	

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SEET

Page 2

EVULGATION OF CIA OFFICIAL DATA (Continued)

	TO	ВУ	TYPE OFFICIAL DATA, AS USED IN REGULATIONS	REGULATORY AUTHORITY	ACTION IN REGULATIONS DESCRIBED AS	
	4. FBI, special	DDP	"Intelligence"		"Transmit"	25X
		DDS	Security data on personnel and installations		"Liaison relationship"	
	5. Bureau of the Budge	et O/PPB	"Budgetary matters"		"Liaison"	
	6. President's Foreign Intelligence Advisor Board		"Information," "material"		"Release," "Transmit"	
	7. U.S. Contractors	Agency contract negotiators	"Classified defense information"		"Reveal"	
(1	8. Foreign Governments	s, DDP	"Classified defense information," "formal intelligence," "intelligence and intelligence information"		"Release," "Exchange," "Liaison"	
1	9	DDI	"Classified defense information"		"Reveal"	
	10. International Bodie	es DCI, per NSCID No. 1	"National intelligence," "interdepartmental intelligence," per NSCID No. 1		"Dissemination" by NSCID No. 1	
	11. Public Information Media	Individuals (when authorized by the Director)	Agency information		"Release"	

DD/S 67-6288

7 DEC 1967

MEMORANDUM FOR: Executive Director-Comptroller

Deputy to the DCI for National Intelligence Programs

Evaluation

Assistant Deputy Director for Plans

Assistant Deputy Director for Intelligence

Assistant Deputy Director for Science and Technology

Inspector General General Counsel Legislative Counsel Director of Security

SUBJECT

: Meeting of the Regulations Committee

- 1. Recently proposed revisions to the regulations on dissemination of intelligence material have pointed again to some long standing problems that need solutions.
- 2. At present we have 12 major paragraphs scattered over six different regulations dealing with dissemination of material of one sort or another by one means or another (list attached). This fragmentation of regulations was criticized by the inspector General ten years ago for the same reasons that pertain today; i.e., duplication, conflict, and the difficulties imposed on the reader in trying to decide what the numerous regulations on dissemination require him to do or not to do. This problem is further complicated by some terminological differences that need clarification.
- 3. I believe that we must review the Agency's policies on dissemination and see if the subject cannot be treated more coherently in our regulations. Therefore, I am convening a meeting of the Regulations Committee at 1400 hours on 14 December 1967 for the following purposes:
 - a. to bring order and unity to the general subject of dissemination in our regulatory system;
 - b. isolate those aspects of dissemination, release, exchange, disclosure, etc., which are central to the difficulty and resolve differences where they exist; and

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- 2 -

	c. assign the responsibility for writing and maintaining
a	regulation on dissemination of material to one office.

4. Please advise my secretary, extension who will represent you at this meeting.

SIGNED Alan M. Warfield

Alan M. Warfield
Assistant Deputy Director
for Support

Att.

C/SSS:RHW:ADD/S:AMW:bak(7 Dec. 67)

Distribution:

Orig. - ExDir-Compt w/att

1 - ea other addressee w/att

/- DD/S Subject w/att & background (DD/S 67-6037)

1 - C/SSS/DD/S w/att

1 - DD/S Chrono

DD/S 67-6037: Memo to ADD/S fm C/SSS subj: Regulations on Dissemination w/atts (2)

Next 1 Page(s) In Document Exempt

21 November 1967

MEMORANDUM FOR: Assistant Deputy Director for Support

THROUGH

: Executive Officer to the Deputy Director

for Support

SUBJECT

: Regulations on Dissemination

REFERENCES

: (a) Memo dtd 1 May 67 to ExDir-Compt fr DDS, subject, Classification of Agency Reports

(b) Memo dtd 1 May 67 to D/S fr DDS, subject,

Classification of Agency Reports

- 1. This memorandum contains a recommendation for your approval; the recommendation is contained in paragraph 5.
- 2. We have reviewed the Director of Security's proposed regulation on dissemination of CIA-produced intelligence, (copy attached). It raises again, without providing answers, some familiar problems of dissemination which have been problems for more than a decade and which still need solutions.
- 3. The proposed regulation would rescind four old-format regulations on dissemination. Even if we do exchange the proposed new regulation for the four old ones, we would still have on the books a total of nine major paragraphs in four different regulations on dissemination of material, for the proposed regulation by no means encompasses the subject of dissemination. This fragmenting of dissemination regulations was criticized by the Inspector' General in 1957 for the same reasons that pertain today; i.e., duplication, conflict, and the difficulties imposed on the reader in trying to decide what the numerous regulations on dissemination require him to do or not to do.
- 4. Further, considerable confusion in terminology exists throughout the various regulations on dissemination. Distinctions are not at all clear among an array of terms used to describe various forms of intelligence and defense information. On the other hand the regulations neither

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use nor relate (except by interpretation or guess) to the several types of intelligence defined in NSCID No. 1. In reference (a) the Deputy Director for Support spoke of other "ambiguities" in the regulations arising out of terminology. The proposed regulation does not deal with the problem of terminological ambiguities and, in fact, perpetuates some of them. In any event, terminology is at the heart of the problem and is well beyond the scope of another proposed regulation on dissemination.

- 5. It is recommended that a meeting of the Regulations Committee be convened to set policy guidelines which will permit rationalization and unification of the various regulations on dissemination.
- 6. If you approve this recommendation, a suggested memorandum is attached which you may wish to use to convene a meeting of the Committee.

Chier,	support services staff	

2 Atts

25X1

Att 1: Proposed

Att 2: Draft Memorandum, Meeting of Regulations Committee

cc: Director of Security

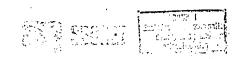
DISSEMINATION OF CIA-PRODUCED INTELLIGENCE AND INTELLIGENCE INFORMATION

a. GENERAL POLICY

It is the general policy of the Central Intelligence Agency to disseminate CIA-produced intelligence and intelligence information whether classified or unclassified, written or oral, to those officials and agencies of the United States Government who have a need for such information in the interest of national security and to a limited number of United States citizens and organizations who have need because of participation in the intelligence activities of the United States Government. Intelligence and intelligence information will not be disseminated which will jeopardize intelligence sources and methods or which will embarrass or compromise the United States Government or its agencies or officials.

b. DEFINITIONS

- (1) CIA-produced intelligence consists of intelligence prepared by any evaluating component of CIA.
- (2) CIA-produced intelligence information consists of information reports prepared for intelligence use by any collecting or reference component of CIA.



(3) CIA-production falling within the definitions set forth in (1) and (2), above, shall not be construed to be "national intelligence."

c. Dissemination responsibilities

- (1) The Director of Central Reference has the primary responsibility for insuring the appropriate dissemination of intelligence and intelligence information, except as otherwise indicated in paragraphs (2) through (6) below, based upon the recommendations of the originating office and other interested offices.
- (2) The Deputy Director for Plans has the responsibility for authorizing dissemination of all counterespionage and operational material produced by components of DDP. Dissemination of finished intelligence produced within DDP will be effected in accordance with procedures developed and administered by the Deputy Director for Plans.
- (3) The Director of Scientific Intelligence will develop and administer procedures for effecting dissemination of CIA-produced intelligence and intelligence information falling within the purview of the Atomic Energy Act of 1954 (i.e., "Restricted Data").

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- agencies, when the need is urgent, will be effected by responsible Operating Officials and heads of independent offices in such form and manner as they deem most expeditious. Subsequently, they will inform the Director for Central Reference and any other Operating Officials and heads of independent offices having a jurisdictional interest in such dissemination and will deliver to the Office of Central Reference master copies of such data for distribution to other authorized recipients.
- (5) The DDI and DDP may authorize direct dissemination of intelligence and intelligence information produced in their own offices to a limited number of individual recipients when special source, security or operational considerations make it inadvisable to use normal channels.

d. Dissemination criteria and procedures

- (1) The Office of Central Reference serves as the focal point for developing and implementing dissemination policies and procedures and is the normal channel for disseminating CIA-produced intelligence and intelligence information, except as specified in paragraph c. (2) through (6), above.
- Each Deputy Director and Office Head will maintain appropriate records of the dissemination of intelligence and intelligence information which he has the responsibility; he is also responsible for insuring that all regulations covering the dissemination or disclosure of such intelligence and intelligence information are followed.
- (3) In order to effectively protect the official product of CIA, no unclassified versions of finished intelligence will be issued or disseminated as an official product of the Central Intelligence Agency.

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MEMORANDUM FOR: Executive Director-Comptroller

Deputy to the DCI for National Intelligence

Programs Evaluation

Assistant Deputy Director for Plans

Assistant Deputy Director for Intelligence Assistant Deputy Director for Science and

Technology Inspector General General Counsel Legislative Counsel Director of Security

SUBJECT

: Meeting of the Regulations Committee

- 1. Recently proposed revisions to the regulations on dissemination of intelligence material have pointed again to some long standing problems that need solutions.
- 2. At present we have 12 major paragraphs scattered over six different regulations dealing with dissemination of material of one sort or another by one means or another (list attached). This fragmentation of regulations was criticized by the Inspector General ten years ago for the same reasons that pertain today; i.e., duplication, conflict, and the difficulties imposed on the reader in trying to decide what the numerous regulations on dissemination require him to do or not to do. This problem is further complicated by some terminological differences that need clarification.
- bulling that we need to review the Agency's policies on dissemination and see if the subject cannot be treated more for the following purposes:
 - seek a consensus and determination to bring order and unity to the general subject of dissemination in our regulatory system;
 - b. isolate and formulate in terms that admit to decision and resolution those aspects of dissemination, release, exchange, disclosure, etc., which traditionally have proven to be irreconcilable; and an central to

the difficulty and very of differences

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c. assign the responsibility for writing and maintaining a regulation on dissemination of material to one office.

4. Please advise my secretary, who will represent you at this meeting.

ALAN M. WARFTELD
Assistant Deputy Director for Support

Attachment